

In The U.S. Bankruptcy Court
For the District of Maryland
Baltimore, MD 21201

FILED
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U.S. BANKRUPTCY COURT
DISTRICT OF MARYLAND
BALTIMORE

In re: :
: Chapter 11
FPI Liquidation Corp. Debtor : Case No. 11-10338 (RAG)

Motion For Stay of Proceedings

May this Court note that since I am an interested party in the Estate of Debtor FPI and I still do have a claim pending against the Debtor in Baltimore City Circuit Court (BCCC), I request this Bankruptcy Court should stay all proceedings in the above case, as the High Court has held in 'Gulfstream', that in such a given situation, the proceedings should be stayed until the lower court is done. See pp. 2-7 - extract of BCCC case #24C06003857 docket and extract of 'Gulfstream' hereby attached.

I do request a "hearing" to fortify my argument pursuant to Maryland Rule 2-311(f).

Respectfully Submitted by:



David Kissi, Petitioner
38348-037
FCI Allenwood Low
PO Box 1000
White Deer, PA 17887

Certificate of Service

That on this day of 11/8/2013 Petitioner did send copies of this Motion to the other side per the Debtor's Counsel of Record Alan C. Lazerow, Whiteford, Taylor & Preston, LLP, Seven St. Paul Street, Baltimore, MD 21202.



David Kissi, Interested Party

Circuit Court of Maryland

[Go Back](#)**Case Information**

Court System: **Circuit Court for Baltimore City - Civil System**
Case Number: **24C06003857**
Title: **David Kissi vs Frank Parsons, et al**
Case Type: **Other Tort** Filing Date: **04/28/2006**
Case Status: **Reopened/Active**

Plaintiff/Petitioner Information*(Each Plaintiff/Petitioner is displayed below)*Party Type: **Plaintiff** Party No.: **1**Name: **Kissi, David**Address: **325 Pennsylvania Ave., SE**City: **Washington** State: **DC** Zip Code: **20003**Address: **4305 Ammendale Rd**City: **Beltsville** State: **MD** Zip Code: **20705****Attorney(s) for the Plaintiff/Petitioner**Name: **Francis, Esq, Ernest P**Appearance Date: **12/15/2006**Practice Name: **Ernest P. Francis, LTD**Address: **1655 N. Fort Myer Drive**
Suite 700City: **Arlington** State: **VA** Zip Code: **22209****Defendant/Respondent Information***(Each Defendant/Respondent is displayed below)*Party Type: **Defendant** Party No.: **1**Name: **Parsons, Frank**Address: **4665 Hollins Ferry Rd**City: **Baltimore** State: **MD** Zip Code: **21227**Address: **1300 Mercedes Dr.**City: **Hanover** State: **MD** Zip Code: **21076****Attorney(s) for the Defendant/Respondent**Name: **Masson, JR, George**Appearance Date: **07/11/2006**

Practice Name:

Address: **Suite 700****1900 M Street, NW**City: **Washington** State: **DC** Zip Code: **20036-3532**Party Type: **Defendant** Party No.: **2**Name: **Sheridan, Donna**Address: **4665 Hollins Ferry Rd**City: **Baltimore** State: **MD** Zip Code: **21227**

Doc No./Seq No.: **23/0**

File Date: **09/29/2011** Close Date: **10/13/2011** Decision: **Denied**

Party Type: **Plaintiff** Party No.: **1**

Document Name: **Motion to Stay (FOR ORDER OF COURT SEE ORDER ENTRY #22/1)**

Doc No./Seq No.: **24/0**

File Date: **01/18/2012** Close Date: **01/26/2012** Decision:

Party Type: **Plaintiff** Party No.: **1**

Document Name: **Line-A Praecipe, Attorney, E.P. Francis doesn't represent the Plaintiff any longer**

Doc No./Seq No.: **25/0**

File Date: **02/21/2012** Close Date: Decision:

Party Type: **Plaintiff** Party No.: **1**

Document Name: **2nd Motion for Reconsideration Time Pursuant to Md Rule 2-533(b)**

Doc No./Seq No.: **26/0**

File Date: **04/24/2012** Close Date: Decision:

Party Type: **Plaintiff** Party No.: **1**

Document Name: **THIRD SUPPLEMENT TO MARYLAND RULE 2-535(b) MOTION TO RECONSIDER**

Doc No./Seq No.: **27/0**

File Date: **07/16/2012** Close Date: Decision:

Party Type: **Plaintiff** Party No.: **1**

Document Name: **Third Motion to Expedite to Open Case this Case Pursuant to Md. Rule 2-533(b)**

Doc No./Seq No.: **28/0**

File Date: ~~**07/18/2013**~~ Close Date: ~~**07/18/2013**~~ Decision:

Document Name: **Notice of Cont. Dismissal Lack of Pros.**

Doc No./Seq No.: **29/0**

File Date: **08/02/2013** Close Date: **10/29/2013** Decision: **Granted**

Party Type: **Plaintiff** Party No.: **1**

Document Name: **Motion to Defer Dismissal - Md. Rule 2-507(c) (Lack of Prosecution)**

Doc No./Seq No.: **29/1**

File Date: **10/31/2013** Close Date: Decision:

Document Name: **Order of Court deferring 2-507(c) dismissal until Jan. 31, 2014**

Doc No./Seq No.: **29/2**

File Date: **10/31/2013** Close Date: Decision:

Document Name: **Copies Mailed**

Doc No./Seq No.: **30/0**

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However, leads to a different result. We need not decide whether the denial of such motion satisfies the second and third prongs of the collateral order test -- the separability of the decision from the merits of the action and the reviewability of the decision on appeal from final judgment -- because the order fails to meet the initial requirement of a conclusive determination of the disputed question. A district court that denies a *Colorado River* motion does not "necessarily contemplate" that the decision

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will close the matter for all time. In denying such a motion, the district court may well have determined only that it should await further developments before concluding that the balance of factors to be considered under *Colorado River*, see n 1, *supra*, warrants a dismissal or stay. The district court, for example, may wish to see whether the state court proceeding becomes more comprehensive than the federal court action, or whether the former begins to proceed at a more rapid pace. Thus, whereas the granting of a *Colorado River* motion necessarily implies an expectation that the state court will resolve the dispute, the denial of such a motion may indicate nothing more than that the district court is not completely confident of the propriety of a stay or dismissal at that time. Indeed, given both the nature of the factors to be considered under *Colorado River* and the natural tendency of courts to attempt to eliminate matters that need not be decided from their dockets, a district court usually will expect to revisit and reassess an order denying a stay in light of events occurring in the normal course of litigation. Because an order denying a *Colorado River* motion is "inherently tentative" in this critical sense -- because it is not "made with the expectation that [it] will be the final word on the subject addressed" -- the order is not a conclusive determination within the meaning of the collateral order doctrine, and therefore is not appealable under § 1291.

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III

Petitioner argues in the alternative that the District Court's order in this case is immediately appealable under § 1292(a)(1), which gives the courts of appeals jurisdiction of appeals from interlocutory orders granting or denying injunctions. An order by a federal court that relates only to the conduct or progress of litigation before that court ordinarily is not considered an injunction, and therefore is not appealable under § 1292(a)(1). See *Switzerland Cheese Assn., Inc. v. E. Horne's Market, Inc.*, 385 U. S. 23, 385 U. S. 25 (1966); *International Products Corp. v. Koons*, 325 F.2d 403, 406 (CA2 1963) (Friendly, J.). Under the *Enelow-Ettelson* doctrine, however, certain orders that stay or refuse to stay judicial proceedings are considered injunctions, and therefore are immediately appealable. Petitioner asserts that the order in this case, which denied a motion for a stay of a federal court action pending the resolution of a concurrent state court proceeding, is appealable under § 1292(a)(1) pursuant to the *Enelow-Ettelson* doctrine.

The line of cases we must examine to resolve this claim began some 50 years ago, when this Court decided *Enelow v. New York Life Ins. Co.*, 293 U. S. 379 (1935). At the time of that decision, law and equity remained separate jurisprudential systems in the federal courts. The same judges administered both these systems, however, so that a federal district judge was both a chancellor in equity and a judge at law. In *Enelow*, the plaintiff sued at law to recover on a life insurance policy. The insurance company raised the affirmative defense that the policy had been obtained by fraud, and moved the District Court to stay the trial of the law action pending resolution of this equitable defense. The District Court granted this motion, and the plaintiff appealed. This Court likened the stay to an injunction issued by an equity court to restrain an action at law. The Court stated:

"[T]he grant or refusal of . . . a stay by a court of equity of proceedings at law is a grant or refusal of an injunction

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within the meaning of [the statute.] And, in this aspect, it makes no difference that the two cases, the suit in equity for an injunction and the action at law in which proceedings are stayed, are both pending in the same court, in view of the established distinction between 'proceedings at law and proceedings in equity in the national courts.

"It is thus apparent that, when an order or decree is made . . . requiring, or refusing to require, that an equitable defense shall first be tried, the court, exercising what is essentially an equitable jurisdiction, in effect grants or refuses an injunction restraining proceedings at law precisely as if the court had acted upon a bill of complaint in a separate suit for the same purpose."

Id. at 293 U. S. 382-383. The Court thus concluded that the District Court's order was appealable under § 1292(a)(1).

In *Ettelson v. Metropolitan Life Ins. Co.*, 317 U. S. 188 (1942), the Court reaffirmed the rule of *Enelow*, notwithstanding that the Federal Rules of Civil Procedure had fully merged law and equity in the interim. The relevant facts of *Ettelson* were identical to those of *Enelow*, and the Court responded to them in the same fashion. In response to the argument that the fusion of law and equity had destroyed the analogy between the stay ordered in the action and an injunction issued by a chancellor of a separate proceeding at law, the Court stated only that the plaintiffs were "in no different position than if a state equity court had restrained them from proceeding in the law action." 317 U. S. at 317 U. S. 192. Thus, the order granting the stay was held to be immediately appealable as an injunction.

The historical analysis underlying the results in *Enelow* and *Ettelson* has bred a doctrine of curious contours. Under the *Enelow-Ettelson* rule, most recently restated in *Baltimore*

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Contractors, Inc. v. Bodinger, 348 U. S. 176 (1955), an order by a federal court staying or refusing to stay its own proceedings is appealable under § 1292(a)(1) as the grant or denial of an injunction if two conditions are met. First, the action in which the order is entered must be an action that, before the merger of law and equity, was, by its nature, an action at law. Second, the order must arise from or be based on some matter that would then have been considered an equitable defense or counterclaim. If both conditions are satisfied, the historical equivalent of the modern order would have been an injunction, issued by a separate equity court, to restrain proceedings in an action at law. If either condition is not met, however, the historical analogy fails. When the underlying suit is historically equitable and the stay is based on a defense or counterclaim that is historically legal, the analogy fails because a law judge had no power to issue an injunction restraining equitable proceedings. And when both the underlying suit and the defense or counterclaim on which the stay is based are historically equitable, or when both are historically legal, the analogy fails because, when a chancellor or a law judge stayed an action in his own court, he was not issuing an injunction, but merely arranging matters on his docket. Thus, unless a stay order is made in a historically legal action on the basis of a historically equitable defense or counterclaim, the order cannot be analogized to a premerger injunction, and therefore cannot be appealed under § 1292(a)(1) pursuant to the *Enelow-Ettelson* doctrine.

The parties in this case dispute whether the *Enelow-Ettelson* rule makes the District Court's decision to deny a stay immediately appealable under § 1292(a)(1). Both parties agree that an action for breach of contract was an action at law prior to the merger of law and equity. They vigorously contest, however, whether the stay of an action pending the resolution of similar proceedings in a state court is equitable in the requisite sense. Petitioner relies primarily on the decision of the United States Court of Appeals for the

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Seventh Circuit in *Microsoft Computer Systems, Inc. v. Ontel Corp.*, 686 F.2d 53 (1982). That court held that a stay issued under *Colorado River* is based on the polic

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of avoiding "the unnecessary and wasteful duplication of lawsuits," which is historically an equitable defense. 686 F.2d at 536. Respondent, on the other hand, urges us to adopt the reasoning of the Ninth Circuit in this case. In its decision, the court below drew a distinction between motions that raised equitable "defenses" and motions that raised equitable "considerations." 806 F.2d at 929-930. The court held that a motion for a stay pursuant to *Colorado River* was based only on equitable considerations, and that the *Enelow-Ettelson* rule therefore did not apply. [Footnote 8]

We decline to address the issue of appealability in these terms; indeed, the sterility of the debate between the parties illustrates the need for a more fundamental consideration of the precedents in this area. This Court long has understood that the *Enelow-Ettelson* rule is deficient in utility and sense. In the two cases we have decided since *Ettelson* relating to the rule, we criticized its perpetuation of "outmoded procedural differentiations" and its consequent tendency to produce incongruous results. *Baltimore Contractors, Inc. v. Bodinger*, supra, at 348 U.S. 184; see *Morgantown v. Royal Ins. Co.*, 337 U.S. 254, 337 U.S. 257-258 (1949). We refrained then from overruling the *Enelow* and *Ettelson* decisions, [Footnote 9] but today we take

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that step. A half century's experience has persuaded us, as it has persuaded an impressive array of judges and commentators, that the rule is unsound in theory, unworkable and arbitrary in practice, and unnecessary to achieve any legitimate goals.

As an initial matter, the *Enelow-Ettelson* doctrine is, in the modern world of litigation, a total fiction. Even when the rule was announced, it was artificial. Although, at that time, law and equity remained two separate systems, they were administered by the same judges. When a single official was both chancellor and law judge, a stay of an action at law on equitable grounds required nothing more than an order issued by the official regulating the progress of the litigation before him, and the decision to call this order an injunction just because it would have been an injunction in a system with separate law and equity judges had little justification. With the merger of law and equity, which was accomplished by the Federal Rules of Civil Procedure, the practice of describing these stays as injunctions lost all connection with the reality of the federal courts' procedural system. As Judge Charles Clark, the principal draftsman of the Rules, wrote:

"[W]e lack any rationale to explain the concept of a judge enjoining himself when he merely decides upon the method he will follow in trying the case. The metamorphosis of a law judge into a hostile chancellor on the other 'side' of the court could not have been overclear to the lay litigant under the divided procedure; but if now, without even that fictitious sea change, one judge in one form of action may split his judicial self at one instant into two mutually antagonistic parts, the litigant surely will think himself in Alice's Wonderland."

Beaunit Mills, Inc. v. Eday Fabric Sales Corp., 124 F.2d 563, 565 (CA2 1942). The *Enelow* rule had presupposed two different systems of justice administered by separate tribunals, even if these tribunals

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were no more than two "sides" to the same court; with the abandonment of that separation, the premise of the rule disappeared. The doctrine, and the distinctions it drew between equitable and legal actions and defenses, lost all moorings to the actual practice of the federal courts.

The artificiality of the *Enelow-Ettelson* doctrine is not merely an intellectual infelicity; the gulf between the historical procedures underlying the rule and the modern procedures of federal courts renders the rule hopelessly unworkable in operation. The decisions in *Enelow* and *Ettelson* treated as straightforward the questions whether the underlying suit, on the one hand, and the motion for a stay, on the other, would

properly have been brought in a court of equity or in a court of law. Experience since the merger of law and equity, however, has shown that both questions are frequently difficult, and sometimes insoluble. Suits that involve diverse claims and request diverse forms of relief often are not easily categorized as equitable or legal. As one Court of Appeals complained in handling such a suit,

"*Enelow-Ettelson* is virtually impossible to apply to a complaint . . . in which the averments and prayers are a puree of legal and equitable theories and of claims that had no antecedents in the old bifurcated system."

Danford v. Schwabacher, 488 F.2d 454, 456 (CA9 1973). Actions for declaratory judgments are neither legal nor equitable, and courts have therefore had to look to the kind of action that would have been brought had Congress not provided the declaratory judgment remedy. Thus, the rule has placed courts

"in the unenviable position not only of solving modern procedural problems by the application of labels which have no currency, but also of considering the nature of law suits which were never brought."

Diematic Manufacturing Corp. v. Packaging Industries, Inc., 516 F.2d 975, 978 (CA2 cert. denied, 423 U.S. 913 (1975)). The task of characterizing stays as based in either law or equity has proved equally intractable. In an early case applying the doctrine, for example, this Court held that

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a stay of an action at law pending arbitration is appealable as an injunction because "the special defense setting up the arbitration agreement is an equitable defense." *Shanferoke Coal & Supply Corp. v. Westchester Service Corp.*, 293 U.S. 449, 293 U.S. 452 (1935). But as one Court of Appeals has noted, a chancellor could not have enforced an arbitration agreement and, correlatively, could not have stayed a suit at law pending arbitration. See *Olson v. Paine, Webber, Jackson & Curtis, Inc.*, 806 F.2d 731, 735 (CA7 1986), citing, e.g., J. Story, *Commentaries on Equity Pleadings* § 804 (1892). More recently, lower courts have differed as to whether stay pending the completion of administrative proceedings is based on an equitable defense. Compare *H. W. Caldwell & Son, Inc. v. United States ex rel. John H. Moon Sons, Inc.*, 407 F.2d 21, 22 (CA5 1969), with *Pepper v. Mianl*, 734 F.2d 1420, 1421 (CA10 1984). The conflict regarding the proper characterization of *Colorado River* stays is just one more example of the confusion that results from requiring courts to assign obsolete labels to orders that may or may not have an analogue in the bifurcated system of equity and law.

Most important, the *Enelow-Ettelson* doctrine is "divorced from any rational or coherent appeals policy." *Lee v. Ply-Gem Industries, Inc.*, 193 U.S.App.D.C. 112, 115, 593 F.2d 1266, 1269 (footnote omitted), cert. denied, 441 U.S. 967 (1979). Under the rule appellate jurisdiction of orders granting or denying stays depends upon a set of considerations that in no way reflects or relates to the need for interlocutory review. There is no reason to think that appeal of a stay order is more suitable in cases which the underlying action is at law and the stay is based on equitable grounds than cases in which one of these conditions is not satisfied. The rule's focus on historical distinctions thus produces arbitrary and anomalous results. See *Baltimore Contractors, Inc. v. Bodinger*, 348 U.S. at 348 U.S. 184 (noting the "incongruity of taking jurisdiction from a stay in a law-type

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[proceeding] and denying jurisdiction in an equity-type proceeding"). Two orders may involve similar issues and produce similar consequences, and yet one will be appealable, whereas the other will not. [Footnote 10]

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declining to treat petitioner's notice of appeal as an application for the writ. The Courts of Appeals have responded in divergent ways to requests from a party to convert a notice of appeal into a petition for mandamus. See, e.g., *In re Harmon*, 425 F.2d 916 (CA1 1970) (treating a notice of appeal as a request for permission to file a petition for mandamus); *Wilkins v. Erickson*, 484 F.2d 969 (CA8 1973) (treating a notice of appeal as a petition for mandamus); 806 F.2d 928 (CA9 1987) (case below) (treating a notice of appeal as a petition for mandamus only if party shows serious hardship or prejudice). We take no position on this matter.

JUSTICE SCALIA, concurring.

I join the Court's opinion, but write separately principally to express what seems to me a necessary addition to the analysis

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in Part II. While I agree that the present order does not come within the *Cohen* exception to the final judgment rule under § 1291, I think it oversimplifies somewhat to assign as the reason merely that the order is "inherently tentative." A categorical order otherwise qualifying for *Cohen* treatment does not necessarily lose that status, and become "nonfinal," merely because the court may contemplate -- or even, for that matter, invite -- renewal of the aggrieved party's request for relief at a later date. The claim to immediate relief (in this case, the right to be free of the obstruction of a parallel federal proceeding) is categorically and irretrievably denied. The court's decision is "the final word on the subject" insofar as the time period between the court's initial denial and its subsequent reconsideration of the renewed motion is concerned. Thus, it is inconceivable that we would hold denial of a motion to dismiss an indictment on grounds of absolute immunity (an order that is normally appealable at once, see *Nixon v. Fitzgerald*, 457 U. S. 731 (1982)), to be nonfinal and unappealable simply because the court announces that it will reconsider the motion at the conclusion of the prosecution's case.

In my view, refusing to apply the *Cohen* exception makes little sense in the present case because not only (1) the motion is likely to be renewed and reconsidered, but also (2) the relief will be just as effective, or nearly as effective, if accorded at a later date -- that is, the harm caused during the interval between initial denial and reconsideration will not be severe. Moreover, since these two conditions will almost always be met when the asserted basis for an initial stay motion is the pendency of state proceedings, the more general conclusion that initial orders denying *Colorado River* motions are never immediately appealable is justified.

I note that today's result could also be reached by application of the rule adopted by the First Circuit, that, to come within the *Cohen* exception, the issue on appeal must involve "an important and unsettled question of controlling law, not merely a question of the proper exercise of the trial court's

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discretion." *Borerl v. Flat S.P.A.* 763 F.2d 17, 21 (1985), quoting *United States v. Sorren*, 605 F.2d 1211, 1213 (1979). See also e.g., *Sobol v. Heckler Congressional Committee*, 709 F.2d 129, 130-131 (1983); *Midway Mfg. Co. v. Omni Video Games, Inc.*, 668 F.2d 70, 71 (1981); *In re Continental Investment Corp.*, 637 F.2d 1, 4 (1980). This approach has some support in our opinions, see *Cohen v. Beneficial Industrial Loan Corp.*, 337 U. S. 541, 337 U. S. 546 (1949); *Coopers & Lybrand v. Livesay*, 437 U. S. 463, 437 U. S. 468 (1978), as well as in policy, see *Donlon Industries v. Forte*, 402 F.2d 935, 937 (CA2 1968) (Friendly, J.) (when an issue is reviewable only on an abuse-of-discretion basis, the "likelihood of reversal is too negligible to justify the delay and expense incident to an [immediate] appeal and the consequent burden on hard-pressed appellate courts"); *Midway Mfg. Co.*, *supra*, at 72

(questions of discretion "are less likely to be reversed and offer less reason for the appellate court to intervene"). This rationale has not been argued here, and we should not embrace it without full adversarial exploration of its consequences. I do think, however, that our finality jurisprudence is sorely in need of further limiting principles, so that *Cohen* appeals will be, as we originally announced they would be, a "small class [of decisions] . . . too important to be denied review." 337 U.S. at 337 U. S. 546.

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